

Message Text

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----- 065305

P R 182250Z SEP 74

FM SECSTATE WASHDC

TO AMEMBASSY TOKYO PRIORITY

AMEMBASSY MANILA

AMEMBASSY SEOUL

INFO USMISSION USUN NEW YORK

CINCPAC HONOLULU HI

CINCPACREP GUAM/TTPI

C O N F I D E N T I A L STATE 205983

E.O. 11652: GDS

TAGS: PFOR, TQ, OTRA, EAID, JA, RP, KS

SUBJECT: TRAVEL OF MEMBERS OF CONGRESS OF MICRONESIA

CINCPACREP GUAM/TTPI PASS TO STATUS LNO BERGESEN

CINCPAC FOR POLAD

REF: A. HICOMTERPACIS DTG 040655Z SEP 74 (STATUS LNO 263)

B. HICOMTERPACIS DTG 300546Z AUG 74 (STATUS LNO 259)

C. CINCPACREP GUAM DTG 030405Z (STATUS LNO 260C)

D. TOKYO 11735 (NOTAL)

FOLLOWING IS FOR BACKGROUND OF ACTION ADDRESSEES IN CONNECTION WITH FORTHCOMING VISIT OF MICRONESIANS DESCRIBED REF-TELS.

1. THE USG IS NEGOTIATING WITH THE CONGRESS OF MICRONESIA

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(COM) NEW POLITICAL STATUS TO REPLACE U.N. TRUSTEESHIP

AGREEMENT, CREATING INTERNALLY SELF-GOVERNING MICRONESIA IN FREE ASSOCIATION WITH US. THIS ISLAND GROUP IS CONSIDERED STRATEGICALLY IMPORTANT TO US AND CONTINUED CLOSE US POLITICAL TIES WITH AREA HIGHLY DESIRABLE. US HAS FELT IT IMPORTANT TO RETAIN COMPLETE CONTROL OVER MICRONESIAN FOREIGN AFFAIRS AND DEFENSE WHILE GIVING FUTURE MICRONESIAN GOVERNMENT BROAD AUTHORITY TO CONDUCT NORMAL INVESTMENT AND TRADE MATTERS WITH OTHER COUNTRIES. MAJOR FEATURE OF RESPECTIVE RESPONSIBILITIES NOW AGREED TO BETWEEN U.S. AND MICRONESIA WITH ONLY A FEW ISSUES REMAINING YET TO BE RESOLVED.

2. TRAVEL OF COM MEMBERS TO TOKYO, MANILA AND SEOUL WOULD BE CONSISTENT WITH LIMITS OF THE AUTHORITY BEING NEGOTIATED WITH THEIR REPRESENTATIVES AND GIVES THEM AN OPPORTUNITY TO TEST THEIR ABILITY TO CONDUCT NORMAL BUSINESS AND TRADE MISSIONS UNDER THE UMBRELLA OF US RESPONSIBILITY FOR THEIR FOREIGN AFFAIRS. (US IS RESPONSIBLE FOR ALL GOVT TO GOVT RELATIONS.) THIS COULD BE SOMETHING OF A TEST CASE AND EMBASSIES SHOULD PROVIDE APPROPRIATE ASSISTANCE TO MICRONESIAN VISITORS AT THEIR REQUEST. AT SAME TIME EMBASSIES SHOULD BEAR IN MIND THAT NEW GOVERNMENT WILL NOT BE INDEPENDENT AND US WILL RETAIN FULL AUTHORITY IN FOREIGN AFFAIRS AREA AS IT DOES NOW UNDER TRUSTEESHIP.

3. EMBASSIES MAY IN THEIR DISCRETION INFORM HOST GOVT THAT THE USG IS NEGOTIATING FINANCIAL ASSISTANCE AND BUDGET SUPPORT TO MICRONESIA AT LEVEL OF \$75 MILLION ANNUALLY (CURRENTLY ABOUT \$750 PER CAPITA) THROUGH 1980. THIS IS OVER 90 OF TOTAL CURRENT TTPI BUDGET. AFTER TRUSTEESHIP IS TERMINATED, US ASSISTANCE WOULD DROP TO AN AVERAGE OF \$50 MILLION ANNUALLY OVER INITIAL FIFTEEN YEAR PERIOD, WHICH CURRENTLY WOULD AMOUNT TO \$550 PER CAPITA PER YEAR.

4. IN STATE 047668 TO TOKYO (BEING REPEATED SEPARATELY TO OTHER ADDRESSEES) US TOOK HARD LINE REGARDING DIRECT CONTACTS AT GOVT LEVEL ON ECONOMIC SUPPORT SO LONG AS ITEMS STILL UNDER NEGOTIATIONS. RE TOKYO'S REQUEST FOR GUIDANCE CONFIDENTIAL

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(PARA 2 REF D), TOKYO MAY INFORM GOJ AND SEOUL AND MANILA MAY INFORM HOST GOVERNMENTS THAT WHILE MICRONESIANS HAVE NOW TENTATIVELY AGREED TO A DRAFT COMPACT, WE CONTINUE TO FEEL THAT IT WOULD NOT BE IN US OR MICRONESIAN INTEREST TO ENCOURAGE MICRONESIANS TO SEEK GOVT TO GOVT ASSISTANCE. IN ANY EVENT WE WOULD NOT REGARD THIS AS PROPER AREA AT THIS STAGE FOR DIRECT NEGOTIATIONS BETWEEN MICRONESIA AND FOREIGN GOVERNMENTS. US REMAINS RESPONSI-

BLE FOR MICRONESIAN FOREIGN AFFAIRS AND THIS IS INCLUDED
AMONG THEM. KISSINGER

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